Case No. MD-02-0155

CONSENT AGREEMENT FOR A DECREE OF CENSURE AND PROBATION

In the Matter of

WILLIAM LEE PHELPS, M.D.

Holder of License No. 24727 For the Practice of Medicine In the State of Arizona.

CONSENT AGREEMENT

By mutual agreement and understanding, between the Arizona Medical Board ("Board") and William Lee Phelps, M.D. ("Respondent"), the parties agreed to the following disposition of this matter at the October, 2002 public meeting.

- 1. Respondent acknowledges that he has read and understands this Consent Agreement and the stipulated Findings of Fact, Conclusions of Law and Order. Respondent acknowledges that he understands he has the right to consult with legal counsel regarding this matter and has done so or chooses not to do so.
- 2. Respondent understands that by entering into this Consent Agreement for the issuance of the foregoing Order, he voluntarily relinquishes any rights to a hearing or judicial review in state or federal court on the matters alleged, or to challenge this Consent Agreement and the Order in its entirety as issued by the Board, and waives any other cause of action related thereto or arising from said Order.
- 3. Respondent acknowledges and understands that this Consent Agreement and the Order will not become effective until approved by the Board and signed by its Executive Director.
- 4. All admissions made by Respondent are solely for final disposition of this matter and any subsequent related administrative proceedings or civil litigation involving the Board and Respondent. Therefore, said admissions by Respondent are not intended

or made for any other use, such as in the context of another state or federal government regulatory agency proceeding, civil or criminal court proceeding, in the State of Arizona or any other state or federal court.

- 5. Respondent acknowledges and agrees that, although the Consent Agreement has not yet been accepted by the Board and issued by the Executive Director, upon signing this agreement, and returning this document (or a copy thereof) to the Board's Executive Director, Respondent may not revoke his acceptance of the Consent Agreement and Order. Respondent may not make any modifications to the document. Any modifications to this original document are ineffective and void unless mutually approved by the parties.
- 6. Respondent further understands that this Consent Agreement and Order, once approved and signed, shall constitute a public record document that may be publicly disseminated as a formal action of the Board.
- 7. If any part of the Consent Agreement and Order is later declared void or otherwise unenforceable, the remainder of the Order in its entirety shall remain in force and effect.

William Lee Pyelps, M.D.

Reviewed and day of \$\frac{5}{2}\$

Reviewed and accepted this $\frac{2}{4}$ day of $\frac{2}{4}$, 2002.

FINDINGS OF FACT

- 1. The Board is the duly constituted authority for the regulation and control of the practice of allopathic medicine in the State of Arizona.
- 2. Respondent is the holder of license number 24727 for the practice of allopathic medicine in the State of Arizona.
- 3. The Board initiated case number MD-02-0155 upon receiving information from the Drug Enforcement Administration ("DEA") that Respondent was arrested on March 7, 2002 for illegally obtaining OxyContin for personal use from September 2001 to March 2002.
- 5. During a March 7, 2002 DEA investigational interview, Respondent admitted that he wrote six fraudulent OxyContin prescriptions for personal use.
- 6. Respondent's March 14, 2002 response to the Board stated that in November 2001 a patient offered to obtain pain medication for Respondent if Respondent wrote a prescription. During the next month, Respondent wrote the prescription for the patient. The patient had the prescription filled and returned the OxyContin to Respondent. Later, Respondent also wrote prescriptions for the patient's son because Respondent worried about writing numerous prescriptions to one patient.
- 7. While writing fraudulent prescriptions, Respondent continued to see his pain management physician.
- 8. On March 13, 2001, Respondent entered the Cottonwood de Tucson drug treatment program and completed the program on April 10, 2002. After evaluation, it was recommended that Respondent be placed on detox status and use Clonidine for opiate withdrawal, undergo individual and group therapy with a 12-step approach, and undergo psychiatric counseling.

- 9. Subsequently on March 18, 2001, Respondent entered a plea agreement and entered the court's Drug Court Program.
- 10. Currently, Respondent is under the care of Michael Sucher, M.D., the Board's contracted addictionologist. Dr. Sucher, in his evaluation, noted that Respondent has started a recovery program identical to the Board's Monitored Aftercare Program.
 - 11. Respondent's fraudulent prescribing is unprofessional conduct.

CONCLUSIONS OF LAW

- 1. The Board possesses jurisdiction over the subject matter hereof and over Respondent.
- 2. 3. The conduct and circumstances described above in paragraphs 5 constitute unprofessional conduct pursuant to A.R.S. § 32-1401(24)(g) ("[u]sing controlled substances except if prescribed by another physician or use during a prescribed course of treatment.").
- 4. The conduct and circumstances described above in paragraphs 5, 6, and 9 constitute unprofessional conduct pursuant to A.R.S. § 32-1401(24)(s) ("[v]iolating or attempting to violate, directly, indirectly, or assisting in or abetting the violation of or conspiring to violate any provision of this chapter.")

ORDER

IT IS HEREBY ORDERED THAT:

- 1. Respondent is issued a Decree of Censure for fraudulent prescribing.
- Respondent is placed on probation for five years with the following terms and conditions:

DEFINITIONS:

- "Medication" means "prescription-only drug, controlled substance, and over-the counter preparation, other than plain aspirin and plain acetaminophen."
- "Emergency" means "a serious accident or sudden illness that, if not treated

TERMS:

Respondent shall submit quarterly declarations under penalty of perjury on forms provided by the Board, stating whether there has been compliance with all conditions of probation. The declarations shall be submitted on or before the 15th March, June, September and December of each year.

1. Participation

Respondent shall promptly enroll in and participate in the Board's confidential substance abuse treatment and rehabilitation program (MAP). As part of the participation in MAP, the Respondent shall cooperate with Board Staff and contracting MAP supervisors. Respondent shall remain in MAP for a period of five years from the effective date of the Order. Respondent's participation in MAP may be unilaterally terminated at the discretion of the Board at any time after issuance of this Order, with or without cause for termination.

2. Group Therapy

Respondent shall attend MAP's group therapy sessions one time per week for the duration of this Order, unless excused by the group therapist for good cause such as illness or vacation. Respondent shall instruct the MAP group therapist to release to the Board, upon its request, all records relating to Respondent's treatment, and to submit monthly reports to the Board regarding attendance and progress. The reports must be submitted on or before the 10th day of each month.

3. 12 Step or Self-Help Group Meetings

A. Respondent shall attend ninety (90) 12-step meetings or other selfhelp group meetings appropriate for substance abuse and approved by the Board, for a period of ninety (90) days beginning not later than either (a) the first day following his

discharge from chemical dependency treatment or (b) the effective date of this Order.

B. Following completion of the ninety (90) meetings in ninety (90) days, Respondent shall participate in a 12-step recovery program or other self-help program appropriate for substance abuse as recommended by the group therapist and approved by the Board. Respondent shall attend a minimum of three (3) 12-step or other self-help program meetings per week.

4. Board-Approved Primary Care Physician

Respondent shall promptly obtain a primary care physician (PCP) and shall submit the name of the PCP to Board Staff in writing for approval. The Board-approved PCP shall be in charge of providing and coordinating Respondent's medical care and treatment. Except in an *Emergency*, Respondent shall obtain Respondent's medical care and treatment only from the PCP and from health care providers to whom the PCP refers Respondent from time to time. Respondent shall request that the PCP document all referrals in the medical record. Respondent shall promptly inform the Board-approved PCP of Respondent's rehabilitation efforts and provide a copy of this Order to the PCP. Respondent shall also inform all other health care providers who provide medical care or treatment that Respondent is participating in MAP.

5. Medication

- A. Except in an *Emergency*, Respondent shall take no *Medication* unless the *Medication* is prescribed by the PCP or other health care provider to whom the PCP physician makes referral. Respondent shall not self-prescribe any *Medication*.
- B. If a controlled substance is prescribed, dispensed, or is administered to Respondent by any person other than the PCP, Respondent shall notify the PCP in writing within 48 hours. The notification shall contain all information required for the medication log entry specified below. Respondent shall request that the notification be

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made a part of the medical record. This paragraph does not authorize Respondent to take any Medication other than in accordance with paragraph A.

6. Medication Log

A. Respondent shall maintain a current legible log of all Medication taken by or administered to Respondent, and shall make the log available to the Board and its Staff upon request. For Medication (other than controlled substances) taken on an ongoing basis, Respondent may comply with this paragraph by logging the first and last administration of the *Medication* and all changes in dosage or frequency. The log, at a minimum, shall include the following:

- i. Name and dosage of *Medication* taken or administered;
- ii. Date taken or administered;
- iii. Name of prescribing or administering physician;
- iv. Reason *Medication* was prescribed or administered.

This paragraph does not authorize Respondent to take any Medication other than in accordance with paragraph 5.

7. No Alcohol or Poppy Seeds

Respondent shall not consume alcohol or any food/substance containing poppy seeds or alcohol.

8. Biological Fluid Collection

A. During all times that Respondent is physically present in the state of Arizona and such other times as Board Staff may direct, Respondent shall promptly comply with requests from Board Staff, the group therapist, or the Program director to submit to witnessed biological fluid collection. If Respondent is directed to contact an automated telephone message system to determine when to provide a specimen, Respondent shall do so within the hours specified by Board Staff. For the purposes of this

paragraph, in the case of an in-person request, "promptly comply" means "immediately". In the case of a telephonic request, "promptly comply" means that, except for good cause shown, Respondent shall appear and submit to specimen collection not later than two hours after telephonic notice to appear is given. The Board in its sole discretion shall determine good cause.

- B. Respondent shall provide Board Staff in writing with one telephone number, which shall be used to contact Respondent on a 24 hour per day/seven day per week basis to submit to biological fluid collection. For the purposes of this section, telephonic notice shall be deemed given at the time a message to appear is left at the contact telephone number provided by Respondent. Respondent authorizes any person or organization conducting tests on the collected samples to provide testing results to the Board and the MAP director.
- C. Respondent shall cooperate with collection site personnel regarding biological fluid collection. Repeated complaints from collection site personnel regarding Respondent's lack of cooperation regarding collection may be grounds for termination from MAP.

9. Payment for Services

Respondent shall pay for all costs, including personnel and contractor costs, associated with participating in MAP at time service is rendered or within 30 days of each invoice sent to him.

10. Examination

Respondent shall submit to mental, physical, and medical competency examinations at such times and under such conditions as directed by the Board to assist the Board in monitoring Respondent's ability to safely engage in the practice of medicine and compliance with the terms of this Order.

11. Treatment

Respondent shall submit to all medical, substance abuse, and mental health care and treatment ordered by the Board, or recommended by the MAP director.

12. Obey All Laws

Respondent shall obey all federal, state and local laws, and all rules governing the practice of medicine in the State of Arizona.

13. Interviews

Respondent shall appear in person before the Board and its Staff and committees for interviews upon request, upon reasonable notice.

14. Address and Phone Changes, Notice

Respondent shall immediately notify the Board in writing of any change in office or home addresses and telephone numbers. Respondent shall provide Board Staff at least three business days advance written notice of any plans to be away from office or home for more than five (5) consecutive days. The notice shall state the reason for the intended absence from home or office, and shall provide a telephone number to contact Respondent.

15. Relapse, Violation

In the event of chemical dependency relapse by Respondent or use of drugs or alcohol by Respondent in violation of this Order, Respondent shall promptly enter into an Interim Consent Agreement that requires, among other things, that Respondent not practice medicine until such time as Respondent successfully completes an inpatient or residential treatment program for chemical dependency designated by Board or Staff and obtains the affirmative approval of the Board to return to the practice of medicine. Prior to approving Respondent's request to return to the practice of medicine, Respondent may be required to submit witnessed biological fluid collection, undergo any combination of

physical examination, psychiatric or psychological evaluation and/or to successfully pass the special purpose licensing examination or the Board may conduct interviews for the purpose of assisting it in determining the ability of Respondent to safely return to the practice of medicine. In no respect shall the terms of this paragraph restrict the Board's authority to initiate and take disciplinary action for violation of this Order.

16. Notice Requirements

- A. Respondent shall immediately provide a copy of this Order to all employers and hospitals and free standing surgery centers at which Respondent currently has privileges. Within 30 days of the date of the Order, Respondent shall provide the Board with a signed statement that Respondent has complied with this notification requirement. Upon any change in employer or upon the granting of privileges at additional hospitals or free standing surgery centers, Respondent shall provide the employer, hospital or free standing surgery center with a copy of this Order. Within 30 days of a change in employer or upon the granting of privileges at additional hospitals or free standing surgery centers, Respondent shall provide the Board with a signed statement that Respondent has complied with this notification requirement.
- B. Respondent is further required to notify, in writing, all employers, hospitals and free standing surgery centers at which Respondent currently has, or in the future gains employment or privileges, of a chemical dependency relapse, use of drugs or alcohol in violation of this Order and/or entry into a treatment program. Respondent shall provide the Board with written confirmation that he has complied with this notification requirement within seven days of any of these events.
- C. Respondent shall immediately submit to the Board, under penalty of perjury, on a form provided by the Board, the name(s) and address(es) of all employers and all hospitals and free-standing surgery centers at which Respondent currently holds privileges

to practice. Respondent is further required to, under penalty of perjury, on a form provided by the Board, immediately notify the Board of any changes in his employment and of any hospitals and freestanding surgery centers at which Respondent gains privileges after the effective date of this Order.

17. Public Record

This order is a public record.

18. Out-of State

In the event Respondent resides or practices medicine in a state other than Arizona, Respondent shall participate in the physician rehabilitation program sponsored by that state's medical licensing authority or medical society. Respondent shall cause the other state's program to provide written reports to the Board regarding his attendance, participation, and monitoring. The reports are due on or before the 15th day of March and September of each year, until the Board terminates this requirement in writing.

DATED and effective this 3Rd day of 0666ck, 2002

SEAL)

ARIZONA MEDICAL BOARD

Barry A. Cassidy, Ph.D., P.A.-C Executive Director

ORIGINAL of the foregoing filed this day of _____, 2002 with:

The Arizona Medical Board 9545 E. Doubletree Ranch Road Scottsdale, AZ 85258

1	EXECUTED COPY of the foregoing mailed by Certified Mail this this day of 2002 to:
2	Milliam Las Phains M.D.
3	William Lee Phelps, M.D. 231 W. Duval Road
4	Green Valley, AZ 85614-4256
5	EXECUTED COPY of the foregoing hand-delivered to each of the following this day of, 2002, to :
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7	Christine Cassetta, Assistant Attorney General Management Analyst
8	Compliance Officer Investigations (Investigation File) Arizona Board of Medical Examiners 9545 E. Doubletree Ranch Road Scottsdale, AZ 85258
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